

Message Text

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ACTION ACDA-10

INFO OCT-01 IO-13 ISO-00 ACDE-00 ERDA-05 AF-10 ARA-10
CIAE-00 DODE-00 EA-10 EUR-12 PM-05 H-01 INR-07
L-03 NASA-01 NEA-10 NSAE-00 OIC-02 SP-02 PA-01
PRS-01 OES-07 SS-15 NSCE-00 SSO-00 USIE-00
INRE-00 NRC-05 /131 W
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O 291053Z AUG 77
FM USMISSION GENEVA
TO SECSTATE WASHDC IMMEDIATE 673

C O N F I D E N T I A L SECTION 1 OF 2 GENEVA 7355

E.O. 11652: GDS
TAGS: PARM, US, UR
SUBJ: CCD: US/USSR CHEMICAL WEAPONS CONSULTATIONS, ROUND FIVE,
FIFTH MEETING, AUG 25 - CW MESSAGE NO. 7

REF: A. GENEVA 7212, B. GENEVA 7290

1. SUMMARY: US AND USSR DELS HELD FIFTH MEETING IN CURRENT
ROUND AFTERNOON AUG 25. USREP MADE STATEMENT OUTLINING
POINTS OF AGREEMENT AND DISAGREEMENT BETWEEN THE TWO SIDES.
EXPERTS OF USDEL PRESENTED TECHNICAL QUESTIONS ON USSR
PRESENTATION DURING LAST FOUR MEETINGS OF THIS ROUND. USSR
REP MADE BRIEF STATEMENT EXPRESSING APPRECIATION FOR U.S.
DEL'S "EXTENSIVE" QUESTIONS ON USSR PRESENTATION. ATMOSPHERE
CONTINUED CORDIAL AND WORKMANLIKE. END SUMMARY.

2. USREP (FISHER) MADE GENERAL STATEMENT OUTLINING HIS
UNDERSTANDING OF WHAT WERE AREAS OF AGREEMENT AND DISAGREE-
MENT IN THE POSITIONS OF THE TWO SIDES AND SEEKING FURTHER
CLARIFICATION OF POINTS IN USSR WORKING PAPER
(TRANSMITTED REF A). USREP DIVIDED SUMMARY OF POSI-
TIONS INTO FOUR BROAD AREAS THAT WOULD BE COVERED IN THE
CONVENTION: SCOPE, DESTRUCTION, VERIFICATION, AND
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PROCEDURES.

3. SCOPE - USREP STATED THAT POSITIONS APPEARED TO
COINCIDE ON A "SUBSTANTIAL NUMBER" OF POINTS:

(A) PRODUCTION, STOCKPILING, ACQUISITION OR RETENTION
OF CW AGENTS AND MUNITIONS WOULD BE PROHIBITED.

(B) DEVELOPMENT (INCLUDES TESTING) OF CW AGENTS OR MUNITIONS WOULD BE PROHIBITED, BUT DEVELOPMENT OF MEANS OF PROTECTION AGAINST CHEMICAL ATTACK WOULD BE PERMITTED.

(C) TRANSFER OF CW AGENTS OR MUNITIONS TO OTHERS WOULD BE PROHIBITED, AS WOULD ANY OTHER ATTEMPT TO HELP OTHERS OBTAIN CW AGENTS OR MUNITIONS.

(D) THE PURPOSE CRITERION WOULD BE THE PRINCIPAL CRITERION FOR APPLICATION OF THE PROVISIONS OF THE AGREEMENT TO SPECIFIC CHEMICALS AND ACTIVITIES. TO ASSIST IN APPLYING THE PURPOSE CRITERION TO SPECIFIC CHEMICALS, TWO SUPPLEMENTARY TOXICITY CRITERIA (OR THRESHOLDS) WOULD BE ADOPTED. (ALSO, THE TWO SIDES SEEM TO BE IN AGREEMENT ON THE APPROXIMATE VALUES FOR THE THRESHOLDS).

(E) THE FOLLOWING TYPES OF CHEMICALS WOULD BE AMONG THOSE SUBJECT TO THE PROVISIONS OF THE AGREEMENT: LETHAL AND OTHER HIGHLY TOXIC CHEMICALS AND INCAPACITATING CHEMICALS.

AS TO DIFFERENCES, HE CITED COVERAGE OF IRRITANTS AND OF CHEMICAL INTERMEDIATES, PARTICULARLY TREATMENT OF SINGLE-PURPOSE PRECURSORS USED IN BINARY OR MULTI-COMPONENT WEAPONS AND LIMITATIONS ON ACTIVITIES RELATED TO DUAL-PURPOSE PRECURSORS. MEMBER USDEL (MIKULAK)
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THEN ASKED SERIES OF QUESTIONS DESIGNED TO CLARIFY SOVIET POSITION ON SCOPE (CONTAINED REF B).

4. DESTRUCTION - USREP SAID TWO SIDES APPEAR TO COINCIDE ON FOLLOWING POINTS:

- ALL CW STOCKS WOULD BE DECLARED;
- PLANS FOR DESTRUCTION OF STOCKS AND ELIMINATION OF FACILITIES WOULD ALSO BE DECLARED;
- DECLARED STOCKS OF AGENTS AND WEAPONS WOULD BE DESTROYED ACCORDING TO AN AGREED SCHEDULE;
- AS AN ALTERNATIVE OTO DESTRUCTION, DUAL-PURPOSE AGENTS COULD BE DIVERTED TO PEACEFUL PURPOSES, SUBJECT TO APPROPRIATE CONTROLS;
- PRECURSORS WOULD BE TREATED IN THE SAME MANNER AS AGENTS;
- UNDER APPROPRIATE CONTROLS, A PRODUCTION FACILITY FOR SINGLE-PURPOSE CHEMICALS COULD BE USED ON A TEMPORARY BASIS FOR AGENT/MUNITION DESTRUCTION OPERATIONS.

HE SAID THE TWO SIDES DIFFERED ON CONVERSION OF SINGLE-PURPOSE PRODUCTION FACILITIES AND THAT U.S. DID NOT KNOW OF PRACTICAL WAY OF ENSURING THAT A CONVERTED FACILITY

DID NOT ILLEGALLY RESUME ITS PREVIOUS CW PRODUCTION
ACTIVITIES. USREP THEN TURNED FLOOR OVER TO MEMBER
USDEL (BAY) TO POSE QUESTIONS (CONTAINED REF B) ON
STOCKPILE DESTRUCTION.

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5. VERIFICATION - USREP SAID IT WAS NOT SURPRISING
THAT AGREEMENT BETWEEN TWO SIDES ON THIS ISSUE WAS
"SUBSTANTIALLY LESS" THAN IN OTHER AREAS DUE TO LONG-
STANDING DIFFERENCES. HE NOTED, HOWEVER, THAT THE
SOVIET PRESENTATION "CONTAINED CERTAIN POSITIVE ELEMENTS,
I.E., USSR ACKNOWLEDGEMENT OF NECESSITY OF PROVIDING
FOR AGREED INTERNATIONAL PROCEDURES (CONSULTATIVE COM-
MITTEE) UNDER A CONVENTION TO RESOLVE QUESTIONS RELATED
TO COMPLIANCE, AND THAT USSR DID NOT DENY UTILITY OF
"ON-SITE CLARIFICATIONS OF AMBIGUITIES" RELATING TO
COMPLIANCE "ALTHOUGH YOUR PAPER CONTEMPLATES THIS UNDER
MUCH MORE RESTRICTIVE CONDITIONS THAN WE WOULD WISH TO
ACCEPT". HE SAID THE U.S. SIDE DID NOT AGREE THAT USSR
PROPOSED PROCEDURES (NATIONAL MEANS) WERE ADEQUATE TO
"ENSURE COMPLIANCE WITH A CONVENTION BY ALL PARTIES"
AND THAT WE BELIEVE IT "ESSENTIAL TO AGREE ON
INTERNATIONAL PROCEDURES ALONG LINES PREVIOUSLY PRESENTED
BY U.S. SIDE" AS FOLLOWS:

-- -ON-SITE VERIFICATIONS, UNDER INDEPENDENT, INTER-
NATIONAL AUSPICES, OF THE DISPOSITION OF DECLARED
FACILITIES AND THE DESTRUCTION OF DECLARED STOCKS;
-- "AGREE PROCEDURES FOR THE CARRYING OUT OF AN
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INVESTIGATION BY REPRESENTATIVES OF A CONSULTATIVE COMMITTEE, IN THE EVENT THAT SUSPICIOUS ACTIVITIES WERE REPORTED. IN OUR VIEW SUCH AGREED PROCEDURES SHOULD INCLUDE THE RIGHT OF THE CONSULTATIVE COMMITTEE TO DETERMINE WHETHER AN INVESTIGATION WAS JUSTIFIED AND EXPLICIT PROVISION FOR THE RIGHTS, PRIVILEGES AND FUNCTIONS OF VERIFICATION PERSONNEL AND FOR THE RIGHTS AND RESPONSIBILITIES OF THE HOST COUNTRY". HE THEN ASKED MEMBER USDEL (BOHLEN) TO PRESENT U.S. QUESTIONS CONTAINED (REF B) RELATED TO VERIFICATION ISSUE.

6. USREP, TURNING TO OTHER ASPECTS OF USSR BASIC PROVISIONS, SAID TWO SIDES APPEARED TO AGREE ON INCLUSION OF WITHDRAWAL PROVISION IN EVENT A STATE PARTY JUDGED ITS SUPREME INTERESTS TO BE JEOPARDIZED, THAT DEFINITIONS OF IMPORTANT TERMS WOULD BE INCORPORATED AND THAT ALL STATES WOULD BE ELIGIBLE TO BECOME PARTIES. HOWEVER, CITING USSR BASIC PROVISION NO. 23, HE SAID "IT IS NOT CLEAR WHETHER ADHERENCE BY ALL PERMANENT MEMBERS OF THE SECURITY COUNCIL WOULD BE REQUIRED BEFORE THE CONVENTION WOULD ENTER INTO FORCE". HE ASKED FOR USSR DEL CLARIFICATION OF THIS POINT AND EXPRESSED CONCERN THAT SUCH A REQUIREMENT WOULD INTRODUCE A MAJOR NEW OBSTACLE TO ACHIEVING AGREEMENT. USREP THEN ASKED FOR CLARIFICATION OF USSR BASIC PROVISION NO. 10 LANGUAGE ("AT AN AGREED DATE AFTER THE ENTRY INTO FORCE OF THE CONVENTION ...") SAYING THAT U.S. SIDE ASSUMED THIS MEANT ALL STATES PARTIES WOULD MAKE DECLARATIONS OF STOCKS "SIMULTANEOUSLY" AND RECALLED U.S. KEY ELEMENT NO. 2 THAT "TO THE EXTENT POSSIBLE, LOW RISK, MORE EASILY VERIFIED ACTIONS" WOULD BE UNDERTAKEN AT THE EARLIEST POSSIBLE STAGE, AS SET FORTH BY U.S. SIDE IN JULY.

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7. IN CONCLUDING, USREP RAISED QUESTIONS OF COMMUNIQUE, DATE FOR COMPLETION OF ROUND, AND DATE FOR BEGINNING NEXT ROUND. HE SUGGESTED THAT SEPTEMBER 26 MIGHT BE A SUITABLE DATE TO RESUME (IN GENEVA).

8. USSR REP (LIKHACHEV) EXPRESSED APPRECIATION FOR U.S. PRESENTATION PARTICULARLY THE "INTENSIVE" AND SPECIFIC QUESTIONS POSED BY U.S. EXPERTS. HE AGREED THAT THERE WERE MANY AREAS OF "COINCIDENCE" BETWEEN THE TWO SIDES, BUT ACKNOWLEDGED THAT DIFFERENCES STILL EXIST. STRESSING

THAT SOVIET SIDE HAD REACTED TO U.S. PROPOSAL IN A CONSTRUCTIVE SPIRIT, HE STATED THAT THE SOVIET SIDE HAD MET THE U.S. SIDE HALF-WAY AND "WENT FAR TO MEET IT" ON A NUMBER OF QUESTIONS OF PRINCIPLE. HE SAID THAT SOVIET SIDE WOULD THOROUGHLY STUDY U.S. QUESTIONS AND MAKE ANY CLARIFICATIONS, BUT NOTED THAT THERE WAS NOT ENOUGH TIME TO RESPOND TO MOST OF THE QUESTIONS IN THIS ROUND BECAUSE OF THE NEED FOR "PROFOUND STUDY" OF THEM. HE HOPED TO BE ABLE TO ANSWER SOME, HOWEVER. SOVIET REP SAID THAT HE BELIEVED THAT NEXT MEETING WOULD COMPLETE ROUND. HE HAD NO POSITION AS YET ON DEFINITE DATE FOR BEGINNING NEXT ROUND. RESPONSE WOULD BE PROVIDED EITHER IN GENEVA OR THROUGH DIPLOMATIC CHANNELS.

8. THE FINAL MEETING WAS SET FOR AFTERNOON OF AUGUST 26 AT U.S. MISSION.VANDEN HEUVEL

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